



A dose of competition: EU antitrust law in the pharmaceuticals sector

Antitrust Enforcement Symposium Oxford University

27-28 June 2015

Leigh Hancher and Wolf Sauter





Outline

Introduction

- Abuse of procedure
 - AstraZeneca
 - Pfizer
- Sector inquiry
- Reverse payments
 - Lundbeck
 - Actavis



Introduction

- Innovation versus cost control
- Parameters of competition
 - IPRs
 - versus competition law
 - and internal market objective (parallel trade)
- Modes of competition
 - Therapeutic competition (originators)
 - Interbrand competition (originators versus generics)
 - Intrabrand competition (originators versus parallel importers)





Abuse of procedure I: AstraZeneca (2012)

- Exclusive rights based on
 - Patent + supplementary protection certificates + market authorisation
 - Interbrand competition
- Abusive behaviour under Article 102 TFEU
 - Misrepresentation of the effective date of market authorisation
 - Strategic repackaging and withdrawing market authorisation
- Restriction by object
 - Not necessary to demonstrate intent
 - Not necessary to show effects





Abuse of procedure II: Pfizer Italy (2014)

Context

- Double patenting

 delaying generic entry
- European Patent Office revokes patent application
- Decision suspended during appeal

Procedure

- Italian competition authority relies on AstraZeneca
- Lazio administrative court sees lawful exercise of IPR
- Council of State annulls
 - Legitimately obtained IPRs irrelevant
 - Objective of market foreclosure
 - Abuse of procedure = use for different purpose





Sector inquiry 2008-2009

Industry-wide data collection (2000-2007)

- Findings: low innovation and abuse of IPRs
- Tactics delaying entry of generics = limit interbrand competition
 - Generics lower prices by 40% over 1st two years
 - Delays to market average 7 months
 - Foregone savings 20%

Measures proposed

- Enhanced antitrust enforcement
- Streamlining EU patent law and market authorisation
- Improving pricing and reimbursement rules, Transparency Directive





Patent settlements and pay for delay

Settlements as legitimate way to resolve patent issues

Versus strategic use of patent settlements to limit competition

- Reverse payments from IPR holder to entrant
- Share monopoly rents by value transfer
- As way to delay generics market entry

Pay for delay: broader category than patent settlements

- Critical are patent settlements limiting entry with value transfer
- Clash between IPR and antitrust clearest





Pay for delay Commission Decisions

Lundbeck (2013)

- Molecule patent expired, process patents
- 'Playing a losing hand slowly'
 - Protect monopoly rents, pay €67 million
 - Create window for second generation product
 - UK prices drop 90% after collapse of the agreement
- Art 101 TFEU applied to agreements largely outside the patent
- Keeping competitor out of market → infringement by object
- Approach also deemed valid within the patent

Fentanyl (2013) pay for delay; Servier (2014) patent settlement





Actavis (2013): a US perspective

No CJEU cases yet but US Supreme Court precedent

Essential elements

- Large reverse payment to alleged infringer
- Non-compete requirement
- Consumer harm

Rule of reason applied

- Not necessary to litigate patent first
- Infringement likely absent justification
- Antitrust does not deter bona fide settlements
- → Antitrust can "trump" IPR v dissent: no restraints within patent





Conclusion/points for elaboration

Antitrust enforcement in pharmaceuticals sector

- So far limited at national level
- Damages cases so far largely absent

However innovative approach by Commission

- Moving on from parallel imports
- To abuse of procedure and pay for delay

Antitrust problem v lawful behaviour from an IPR perspective

- Less respect for IPR
- More EU cases but no ruling by CJEU yet
- Using antitrust to fill gaps in patent law/other market access regulation?